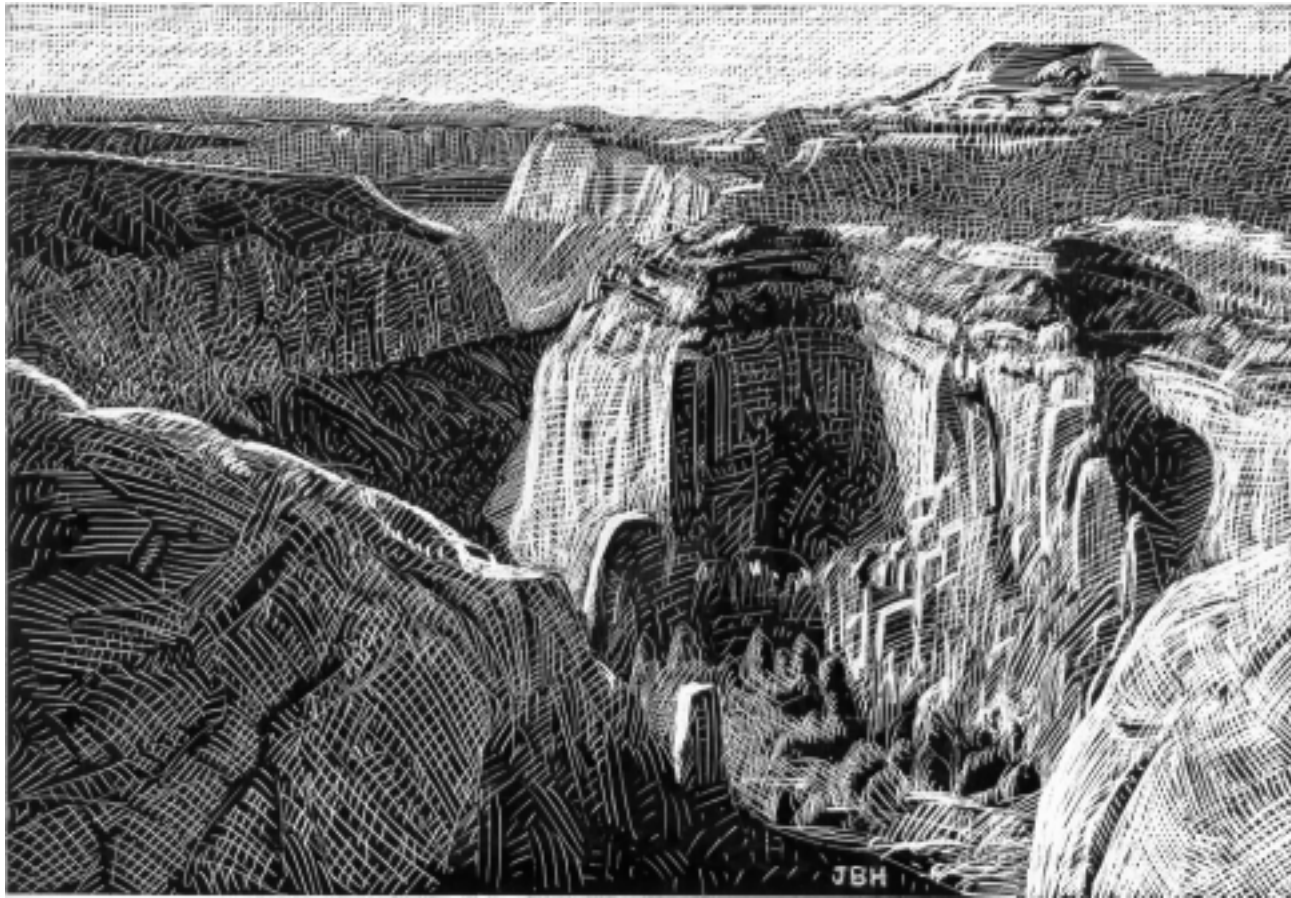


Chapter 5

Consultation and Coordination



CHAPTER 5 - CONSULTATION AND COORDINATION

PUBLIC PARTICIPATION

There have been and will continue to be many ways for the public to participate in the planning process for Grand Staircase-Escalante National Monument. From May 1997 through October 1998 nine Planning Update Letters were sent to those on the mailing list and made available to those visiting the Monument. The update letters contained information on how to become involved in the planning process, identified preliminary planning criteria, announced the call for Areas of Critical Environmental Concern and Wild and Scenic River nominations, summarized comments from scoping, identified planning issues, and outlined management scenarios.

The following *Federal Register* Notices were published announcing important aspects of the plan preparation:

C *Federal Register* (Vol. 62, No. 130, pages 36570-36571) July 8, 1997 --- Notice of Intent to Prepare a Management Plan and Environmental Impact Statement

C *Federal Register* (Vol 62, Nol 141, page 39534) July 23, 1997 --- Notice of Intent to Prepare a Management Plan and Environmental Impact Statement:
Correction [phone number]

C *Federal Register* (Vol. 62, No. 147, page 41074) July 31, 1997 --- Notice of Public

Involvement and Scoping Opportunities for the Grand Staircase-Escalante National Monument Management Plan and Associated Environmental Impact Statement

C *Federal Register* (Vol. 63, No. 31, pages 7820-7822) February 17, 1998 --- Call for Information on the Grand Staircase-Escalante National Monument Management Plan Regarding Areas of Critical Environmental Concern (ACEC) and Wild & Scenic Rivers (W&SR)

SUMMARY OF SCOPING

Fifteen scoping workshops were held between August and October 1997, in Utah, Colorado, New Mexico, Arizona, Nevada, California, and Washington, D.C. The dates and locations of the workshops were announced in the July 31, 1997 Federal Register (V. 62, No. 147, p. 41074) and in local media sources for the city or town where the meetings were held.

Each workshop began with an introductory overview of the Monument and the planning process, then participants broke into smaller facilitated groups. In these smaller groups, members were encouraged to identify what they valued about the Monument, what they envisioned as the purposes of management, and how they saw the role of local

communities. Over 1,100 people attended the workshops.

- Big Water, Utah, 8/12/97, 33 attended
- Escalante, Utah, 8/14/97, 83 attended
- Orderville, Utah, 8/19/97, 21 attended
- Kanab, Utah, 8/21/97, 68 attended
- Cedar City, Utah, 8/26/97, 58 attended
- Tropic, Utah, 8/27/97, 61 attended
- Panguitch, Utah, 8/28/97, 23 attended
- Salt Lake City, Utah, 9/2/97, 172 attended
- Las Vegas, Nevada, 9/4/97, 52 attended
- Flagstaff, Arizona, 9/16/97, 104 attended
- Lakewood, Colorado, 9/30/97, 88 attended
- Santa Fe, New Mexico, 10/2/97, 105 attended
- San Francisco, California, 10/9/97, 89 attended
- Moab, Utah, 10/14/97, 66 attended
- Washington, D.C., 10/16/97, 85 attended

In addition to the scoping meetings, Visions Kits were sent to over 2,000 individuals on the Monument mailing list. These scoping kits, which elicited public input on the values, purposes, and management of the Monument, were also distributed at information centers and at meetings attended by Planning Team members.

An online Visions Kit was also available on the Monument's home page for those with access to the Internet. The online Kit provided the same background information

CHAPTER 5 - CONSULTATION AND COORDINATION

that was provided at each scoping meeting, and furnished a place for comments. Approximately 35 percent of the comments received were from the Internet.

More than 2,500 comments were received at the Planning Office by October 31, 1997. Beginning in November, the Planning Team began analysis of the comments for incorporation into the Draft Plan.

PLANNING CONSISTENCY

The Federal Land Policy and Management Act (FLPMA), Title II, Section 202, provides guidance for the land use planning system of the Bureau of Land Management (BLM) to coordinate planning efforts with Native American Indian tribes, other Federal departments, and agencies of the state and local governments. In order to accomplish this directive, the Bureau of Land Management is directed to keep apprised of state, local, and tribal plans; assure that consideration is given to such plans; and to assist in resolving inconsistencies between such plans and Federal planning. The section goes on to state in Subsection c) (9) that *“Land use plans of the Secretary under this section shall be consistent with State and local plans to the maximum extent he finds consistent with Federal law and the purposes of this Act.”* The provisions of this section of FLPMA are echoed in Section 1610.3 of the

BLM Resource Management Planning regulations.

In keeping with the provisions of this section, the Planning Team established regular opportunities for interaction with state, local and tribal officials. State, county, and municipal officials have participated in regular information meetings. As mentioned elsewhere, the team included five professionals nominated by the Governor of Utah. Further coordination with the counties and State included: providing Federal money to assist in planning and other Monument related issues, cooperating with the State of Utah Governor’s Office of Planning and Budget on developing the economic analysis for the plan, and cooperating with the State of Utah to integrate and share GIS data. Planning Team members also attended many tribal government meetings, in order to consult with tribal officials regarding the Monument planning process.

Consultation with the Fish and Wildlife Service (FWS) under Section 7 of the Endangered Species Act was begun by letter in April 1998. A list of threatened and endangered plant and animal species was requested. A copy of the letter from the FWS can be found in Appendix 13.

Ten municipal plans, 2 county plans, 2 regional plans, 16 Utah State agency plans,

and 8 Federal agency plans were reviewed. No major inconsistencies were identified. In some cases, specific provisions of the alternatives described in this Draft Monument Management Plan and Draft Environmental Impact Statement have been formulated to coordinate with other agency plans. For example, the group size recommendations in each alternative correspond to adjacent Federal agency group size limits.

According to Section 1610.4-7 of the Bureau of Land Management Resource Management Planning Regulations, the Draft Monument Management Plan and Draft Environmental Impact Statement is provided to the Governor, other Federal agencies, state and local governments, and Native American Indian tribes for comment. The resulting comments will be addressed in the Proposed Management Plan. The formal 60-day consistency review by the Governor will occur after the Proposed Management Plan is published in 1999, as outlined in 1610.3-2(e) of the BLM Planning Regulations.

The following plans were evaluated for consistency:

C Boulder, Utah General Plan (6 April 1994)
C Cannonville, Utah General Plan (20 November 1997)
C Escalante, Utah General Plan (21 March 1995)

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|---|---|--|
| C Henrieville, Utah General Plan (12 November 1997) | C Utah State Deer and Elk Management Plans (23 April 1998) | C Anasazi Village State Park Management Plan |
| C Tropic, Utah General Plan (14 February 1996) | C Deer Herd-Sub-Unit #25-c (Plateau) | C Aquatic Management Plan, Escalante River Drainage Hydrologic Unit (January 1998) |
| C Alton Town General Plan (April 1981) | C Deer Herd Unit #26 (Kaiparowits) | |
| C Big Water, Utah General Plan (16 January 1996, as amended) | C Deer Herd Unit #27 (Paunsaugunt) | C Ute Ladies'-tresses (<i>Spiranthes diluvialis</i>) Draft Recovery Plan |
| C Glendale, Utah General Plan (preliminary draft, not adopted) | C Elk Herd-Sub-Unit #25-c (Boulder) | C Kodachrome Bladderpod (<i>Lesquerella tumulosa</i>) Draft Recovery Plan |
| C Kanab, Utah General Plan (26 September 1995) | C Elk Herd Unit #26 (Kaiparowits) | C Recovery Plan for Bald Eagle (<i>Haliaeetus leucocephalus</i>) (July 1983) |
| C Orderville, Utah General Plan (April 1981) | C Elk Herd Unit #27 (Paunsaugunt) | C Recovery Plan for American Peregrine Falcon (<i>Falco peregrinus anatum</i>) (December 1984) |
| | C Utah State Transportation Improvement Plan 1998-2002, Legislative Edition (1998) | C Recovery Plan for Mexican Spotted Owl (<i>Strix occidentalis lucida</i>) (December 1995) |
| C Garfield County, Utah General Plan (13 March 1995, as amended) | C Utah State Draft Wildlife Strategic Plan, Internal/External Assessment Summary (6 February 1998) | |
| C Kane County, Utah General Plan (22 June 1998) | C Utah State Statewide Improvement Program (Air Quality) (18 December 1992) | C Cedar Beaver Garfield Antimony Resource Management Plan (October 1984) |
| | C Utah Tomorrow Strategic Plan 1998 Annual Report (April 1998) | C Arizona Strip Resource Management Plan and Final Environmental Impact Statement (December 1990) |
| C Kane County Water Conservancy District Plan (July 1997) | C Utah State Air Quality Implementation Plan (18 December 1992) | C Dixie National Forest Land & Resource Management Plan (September 1986; amended 1995) |
| C Washington County Water Conservancy (March 1995) | C Utah State 1992 Comprehensive Outdoor Recreation Plan (June 1993) | C Kaibab National Forest Land & Resource Management Plan (April 1988; amended 1989, 1990, 1996) |
| C District Lake Powell Pipeline Study (March 1995) | C Utah Statewide Transportation Improvement Program 1998-2002 (1998) | C North Kaibab Ranger District Recreation Strategy (March 1997) |
| | C Frontiers 2000: A System Plan to Guide Utah State Parks and Recreation into the 21st Century (September 1996) | C Glen Canyon National Recreation Area Proposed General Management Plan, Wilderness Recommendation, Road Study |
| C Five County Association of Governments Consolidated Plan (January 1998) | C Coral Pink Sands Dunes State Park Management Plan | |
| C Western Regional Corridor Study (1992) | C Kodachrome Basin State Park Management Plan | |
| C Garkane Power Association 1997-2000 Construction Work Plan (April 1997) | C Petrified Forest State Park Management Plan | |
| C Utah State Water Plan-West Colorado River Basin Committee Review Draft (May 1998) | | |

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Alternatives-Final Environmental Statement (July 1979)

C Glen Canyon National Recreation Area Fish Management Plan (April 1996)

C Glen Canyon National Recreation Area Final Commercial Services Plan (22 October 1997)

C Glen Canyon National Recreation Area Final Wahweap Development Concept Plan (15 June 1998)

C Zion National Park Proposed General Management Plan (12 August 1975)

C Zion National Park Zion Canyon Development Concept Plan (December 1980)

C Natural Resource Management Plan and Environmental Assessment for Zion National Park (13 December 1983)

C Draft Visitor Management Resource Protection Plan for Zion National Park (anticipated release February 1999)

C Bryce Canyon National Park General Management Plan and Development Concept Plan (1987)

C Bryce Canyon National Park Statement for Management (1993)

C Capitol Reef National Park Draft General Management Plan and Development Concept Plan (March 1998)

EIS DISTRIBUTION LIST

FEDERAL AGENCIES

U.S. Government Printing Office

Library of Congress

Advisory Council on Historic Places

Agricultural Stabilization and Conservation Service

Forest Service

 C Dixie National Forest

 C Regional Office, Region 4

Natural Resource Conservation Service

Color Country Resource Conservation and Development Council

Department of the Interior

 C Office of Environmental Affairs

 C Bureau of Land Management

 C Bureau of Reclamation

 C Fish and Wildlife Service

 C Minerals Management Service

 C National Park Service

 C U.S. Geological Survey

Army Corps of Engineers

Department of Energy

 C National Petroleum Council

Department of Transportation

 C Federal Aviation Administration

 C Federal Highway Administration

U.S. Environmental Protection Agency

Office of the Solicitor

Water and Power Resources Service

STATE GOVERNMENT AGENCIES

Arizona State Historic Preservation Officer

Brigham Young University

Dixie College

Southern Utah University

University of Utah

Utah Department of Agriculture

Utah Department of Community and Economic Development

Utah Department of Environmental Quality

Utah Department of Natural Resources

Utah Division of Parks and Recreation

Utah Division of Air Quality

Utah Division of Forestry and Fire Control

Utah Division of Water Rights

Utah Division of Water Resources

Utah Division of Water Quality

Utah Division of Wildlife Resources

Utah Geological Survey

Utah Governor's Office of Planning and Budget

Utah State Clearing House

Utah State Historic Preservation Office

Utah State Institutional and Trust Lands Administration

Utah State University Extension Service

Utah State University

Utah Travel Council

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TRIBAL GOVERNMENTS AND GROUPS

Hopi Tribe

Navajo Nation

- Historic Preservation Office
- Bodaway & Gap Chapters Navajo Nation
- Cameron Chapter Navajo Nation
- Kaibeto Chapter Navajo Nation
- Lechee Chapter Navajo Nation
- Oljato Chapter Navajo Nation

Paiute Tribes of Utah

Kaibab Paiute

San Juan Paiute

Zuni Tribe

Zuni Tribe Cultural Preservation Office

LOCAL GOVERNMENTS AND COMMISSIONS

Alton Town Council

Antimony Town Council

Big Water Town Council

Boulder Town Council

Cannonville Town Council

Escalante Town Council

Glendale Town Council

Hatch Town Council

Henrieville Town Council

Kanab City Council

Orderville Town Council

Panguitch City Council

Tropic Town Council

Beaver County Commission

Coconino County Commission

Five-County Association of Governments

Garfield County Commission

Grand County Commission

Iron County Commission

Kane County Commission

Mojave County Commission

Wayne County Commission

Washington County Commission

Washington County Water Conservation
District

Wide Hollow Water Conservancy District

NON-GOVERNMENT ORGANIZATIONS

The Access Fund

American Association for the Advancement
of Science

American Canoe Association

American Hiking Society

American Lands Access Association, Inc.

American Mining Association

American Motorcyclist Association

American Outdoors

American Petroleum Institute

American Recreation Coalition

American Rivers

American Whitewater Affiliation

Audubon Society

Backcountry Horsemen of Utah

Black Diamond Equipment, Ltd.

California Association of 4WD Clubs, Inc.

Council on Utah Resources

Dixie Geological Society

Ecological Society of America

Environmental Defense Fund

The Environmental Law Institute

Escalante Cattlemen's Association

Forever Resorts

Grand Canyon Trust

Garkane Power Association

Helicopter Association International

The International Association of Fish and
Wildlife Agencies

International Mountain Biking Association

Izaak Walton League

Kampgrounds of America

Kanab Cattlemen's Association

Kanab/Escalante Livestock Permittees

Mineralogical Society of America

Mountain Recreation

National Association of RV Parks and
Campgrounds

National Association of Counties

National Council of Public Land Users

National Farm Bureau

National Geographic Society

National Mining Association

National Outdoor Leadership School

National Parks and Conservation Association

National Parks and Recreation Association

National Stock Grower's Association

National Trust for Historic Preservation

National Wildlife Federation

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Natural Resources Defense Council
Natural Areas Association
Nature Conservancy
Outdoor Recreation Coalition of America
Outward Bound
Paleontological Society
Professional Paddlesports Association
Public Lands Council
Public Lands Foundation
Raptor Research Foundation
Recreation Vehicle Industry Association
Rocky Mountain Elk Foundation
Save Our Canyons Committee
Sierra Club
The Soaring Society of America, Inc.
Scenic America
Society for American Archaeology
Society for Range Management
Society of Vertebrate Paleontology
Southern Utah Wilderness Alliance
Sporting Goods Manufacturers Association
Trout Unlimited
Trout Unlimited, Utah Chapter
The Trust for Public Lands
Utah Archaeological Society
Utah Audubon Society
Utah Cattlemen's Association
Utah Farm Bureau
Utah Geological Association
Utah Mining Association
Utah Nature Study Society
Utah Power & Light
Utah Rivers Council
Utah Sportsmen Association

Utah Wildlife & Outdoor Recreation
Federation
Utah Wool Growers' Association
Western history Association
Wilderness Society of America
Wildlife Society
Women's Conservation Council of Utah

UTAH CONGRESSIONAL DELEGATION

Senator Orrin Hatch
Senator Robert Bennett
Representative James Hansen
Representative Merrill Cook
Representative Christopher Cannon

INTERESTED/AFFECTED INDIVIDUALS

Permittees
Private Land Inholders



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ACKNOWLEDGMENTS

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